COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 193

(By Senators Foster, Kessler (Acting President), Chafin, Hall, Jenkins, Laird, Minard, Palumbo, Snyder, Williams, Unger and Plymale)

[Originating in the Committee on the Judiciary; reported February 17, 2011.]

A BILL to amend and reenact §30-29-1, §30-29-2, §30-29-3 and §30-29-5 of the Code of West Virginia, 1931, as amended, all relating to certifying law-enforcement officers generally; expanding the responsibilities of the law-enforcement training subcommittee and renaming it the law-enforcement professional standards subcommittee; clarifying the authority to decertify or reactivate a law-enforcement officer's certification; adding the West Virginia Troopers Association to the subcommittee membership; expanding duties of the Governor's committee and the subcommittee; separating from a law-

enforcement agency results in an officer's certification becoming inactive; reactivating a law-enforcement officer's certification by the subcommittee, if acting as the Governor's committee's designee; providing a procedure to have an officer's certification reactivated; rehiring of officer reactivated not required; and providing for immunity from civil liability.

Be it enacted by the Legislature of West Virginia:

That §30-29-1, §30-29-2, §30-29-3 and §30-29-5 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

ARTICLE 29. LAW-ENFORCEMENT TRAINING AND CERTIFICATION. §30-29-1. Definitions.

- 1 For the purposes of this article, unless a different meaning
- 2 clearly appears in the context:
- 3 (1) "Approved law-enforcement training academy" means
- 4 any training facility which is approved and authorized to
- $5 \quad conduct \, law-enforcement \, training \, as \, provided \, in \, this \, article;$
- 6 (2) "Chief executive" means the superintendent of the
- 7 State Police; the chief natural resources police officer of the
- 8 Division of Natural Resources; the sheriff of any West
- $9\quad Virginia\ county; any\ administrative\ deputy\ appointed\ by\ the$
- 10 chief natural resources police officer of the Division of

- 11 Natural Resources; or the chief of any West Virginia munici-
- 12 pal law-enforcement agency;
- 13 (3) "County" means the fifty-five major political subdivi-
- 14 sions of the state;
- 15 (4) "Exempt rank" means any noncommissioned or
- 16 commissioned rank of sergeant or above;
- 17 (5) "Governor's committee on crime, delinquency and
- 18 correction" or "Governor's committee" means the Governor's
- 19 committee on crime, delinquency and correction established
- 20 as a state planning agency pursuant to section one, article
- 21 nine, chapter fifteen of this code;
- 22 (6) "Law-enforcement officer" means any duly authorized
- 23 member of a law-enforcement agency who is authorized to
- 24 maintain public peace and order, prevent and detect crime,
- 25 make arrests and enforce the laws of the state or any county
- 26 or municipality thereof, other than parking ordinances, and
- 27 includes those persons employed as campus police officers at
- 28 state institutions of higher education in accordance with the
- 29 provisions of section five, article four, chapter eighteen-b of
- 30 this code, and persons employed by the Public Service
- 31 Commission as motor carrier inspectors and weight enforce-
- 32 ment officers charged with enforcing commercial motor

33 vehicle safety and weight restriction laws although those institutions and agencies may not be considered law-enforce-35 ment agencies. The term also includes those persons em-36 ployed as rangers by the Hatfield-McCoy Regional Recre-37 ation Authority in accordance with the provisions of section six, article fourteen, chapter twenty of this code, although 38 the authority may not be considered a law-enforcement 39 agency: Provided, That the subject rangers shall pay the 40 41 tuition and costs of training. As used in this article, the term 42 "law-enforcement officer" does not apply to the chief executive of any West Virginia law-enforcement agency or 43 any watchman or special natural resources police officer; 44 45 (7) "Law-enforcement official" means the duly appointed 46 chief administrator of a designated law-enforcement agency 47 or a duly authorized designee; (8) "Municipality" means any incorporated town or city 48 whose boundaries lie within the geographic boundaries of 50 the state; (9) "Subcommittee" or "law-enforcement training profes-51 52 sional standards subcommittee" means the subcommittee of 53 the Governor's committee on crime, delinquency and

54 correction created by section two of this article; and

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56 duly authorized state, county or municipal organization

57 employing one or more persons whose responsibility is the

58 enforcement of laws of the state or any county or municipal-

59 ity thereof: *Provided*, That neither the Hatfield-McCoy

60 Regional Recreation Authority, the Public Service Commis-

61 sion nor any state institution of higher education is a law-

62 enforcement agency.

§30-29-2. Law-enforcement professional standards subcommittee.

- 1 (a) A The law-enforcement training subcommittee of the
- 2 Governor's committee on crime, delinquency and corrections
- 3 is hereby created continued and renamed the Law-Enforce-
- 4 ment Professional Standards Subcommittee. The subcommit-
- 5 <u>tee has the following responsibilities:</u>
- 6 (1) Review and administration of administer programs for
- 7 qualification, training and certification of law-enforcement
- 8 officers in the state; <u>and</u>
- 9 (2) Receive and review affidavits of separation from law-
- 10 enforcement officers of this state by the procedure created
- 11 <u>pursuant to subsection (l), section three of this article. As the</u>
- 12 Governor's committee designee, pursuant to section five of
- 13 this article, the subcommittee, pursuant to the procedure set

- 15 the application of any law-enforcement officer whose

14 forth in section (n), section five of this article, may consider

- 16 <u>certification is inactive as a result of his or her separation</u>
- 17 from employment from a law-enforcement agency.
- 18 (b) As it relates to the application of an officer for reactiva-
- 19 tion of his or her certification pursuant to section five of this
- 20 article, the subcommittee is authorized to examine witnesses
- 21 and to subpoena persons, books, records or documents from
- 22 <u>law-enforcement agencies in this state.</u>
- 23 (c) The subcommittee shall be comprised of eleven mem-
- 24 bers of the Governor's committee including one representa-
- 25 tive of each of the following:
- 26 (1) The department of public safety, West Virginia State
- 27 Police:
- 28 (2) law-enforcement section of the Department of Natural
- 29 Resources;
- 30 (3) the West Virginia Sheriffs Association;
- 31 (4) the West Virginia Association of Chiefs of Police;
- 32 (5) the West Virginia Deputy Sheriffs Association;
- 33 (6) the West Virginia State Lodge Fraternal Order of
- 34 Police;
- 35 (7) the West Virginia Municipal League;

- 36 (8) the West Virginia Association of county officials;
- 37 (9) the Human Rights Commission;
- 38 (10) West Virginia Trooper's Association; and
- 39 (11) the public at large.
- 40 (b) (d) The subcommittee shall elect a chairperson and a
- 41 vice chairperson. Special meetings may be held upon the call
- 42 of the chairperson, vice chairperson or a majority of the
- 43 members of the subcommittee. A majority of the members of
- 44 the subcommittee constitutes a quorum.

§30-29-3. Duties of the Governor's committee and the subcommittee.

- 1 Upon recommendation of the subcommittee, the Gover-
- $2\,\,$ nor's committee shall, by or pursuant to rules proposed for
- 3 legislative approval in accordance with article three, chapter
- 4 twenty-nine-a of this code:
- 5 (a) Provide funding for the establishment and support of
- 6 law-enforcement training academies in the state;
- 7 (b) Establish standards governing the establishment and
- 8 operation of the law-enforcement training academies,
- 9 including regional locations throughout the state, in order to
- 10 provide access to each law-enforcement agency in the state
- 11 in accordance with available funds;

- 12 (c) Establish minimum law-enforcement instructor qualifi-
- 13 cations;
- 14 (d) Certify qualified law-enforcement instructors;
- 15 (e) Maintain a list of approved law-enforcement instruc-
- 16 tors;
- 17 (f) Promulgate standards governing the qualification of
- 18 law-enforcement officers and the entry-level law-enforce-
- 19 ment training curricula. These standards shall require
- 20 satisfactory completion of a minimum of four hundred
- 21 classroom hours, shall provide for credit to be given for
- 22 relevant classroom hours earned pursuant to training other
- 23 than training at an established law-enforcement training
- 24 academy if earned within five years immediately preceding
- 25 the date of application for certification, and shall provide
- 26 that the required classroom hours can be accumulated on the
- 27 basis of a part-time curricula spanning no more than twelve
- 28 months, or a full-time curricula;
- 29 (g) Establish standards governing in-service law-enforce-
- 30 ment officer training curricula and in-service supervisory
- 31 level training curricula;
- 32 (h) Certify organized criminal enterprise investigation
- 33 techniques with a qualified anti-racial profiling training
- 34 course or module:

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(i) Establish standards governing mandatory training to 36 effectively investigate organized criminal enterprises as 37 defined in article thirteen, chapter sixty-one of this code, 38 while preventing racial profiling, as defined in section ten of this article, for entry level training curricula and for law-39 enforcement officers who have not received such training as 40 certified by the Governor's committee as required in this 41 42 section;

43 (i) Establish, no later than July 1, 2011, procedures for implementation of a course in investigation of organized 44 45 criminal enterprises which includes an anti-racial training 46 module to be available on the Internet or otherwise to all law-enforcement officers. The procedures shall include the 47 frequency with which a law-enforcement officer shall receive 49 training in investigation of organized criminal enterprises 50 and anti-racial profiling, and a time frame for which all law-51 enforcement officers must receive such training: Provided, 52 That all law-enforcement officers in this state shall receive such training no later than July 1, 2012. In order to imple-53 ment and carry out the intent of this section, the Governor's 54 committee may promulgate emergency rules pursuant to 55 section fifteen, article three, chapter twenty-nine-a of this 56 57 code:

- 58 (k) Certify or de-certify or reactivate law-enforcement
- 59 officers, as provided in section five of this article;
- 60 (1) Establish standards and procedures for the reporting of
- 61 <u>complaints and certain disciplinary matters concerning law-</u>
- 62 <u>enforcement officers and for reviewing the certification of</u>
- 63 law-enforcement officers. These standards and procedures
- 64 shall provide for preservation of records and access to
- 65 records by law-enforcement agencies and conditions as to
- 66 how the information in those records is to be used regarding
- 67 an officer's law-enforcement employment by another law
- 68 <u>enforcement agency;</u>
- 69 (1) The subcommittee shall establish and manage a data-
- 70 base that is available to all law-enforcement agencies in the
- 71 state concerning the status of any person's certification.
- 72 (2) The information in the database which contains
- 73 personnel or personal information not resulting in a criminal
- 74 charge or conviction are not subject to the provisions of
- 75 chapter twenty-nine-b of this code.
- 76 (1) (m) Seek supplemental funding for law-enforcement
- 77 training academies from sources other than the fees collected
- 78 pursuant to section four of this article;
- (m) (n) Any responsibilities and duties as the Legislature
- 80 may, from time to time, see fit to direct to the committee; and

81 (n) (o) Submit, on or before September 30 of each year, to

82 the Governor, and upon request to individual members of the

83 Legislature, a report on its activities during the previous

84 year and an accounting of funds paid into and disbursed

85 from the special revenue account established pursuant to

86 section four of this article.

§30-29-5. Certification requirements and power to decertify or reinstate.

1 (a) Except as provided in subsections (b) and (g) below, no

2 <u>a</u> person may <u>not</u> be employed as a law-enforcement officer

3 by any West Virginia law-enforcement agency or by any

4 state institution of higher education or by the Public Service

 ${\small 5}\>\>\>\> Commission of West Virginia on or after the effective date of$

6 this article unless the person is certified, or is certifiable in

7 one of the manners specified in subsections (c) through (e)

8 below, by the Governor's committee as having met the

9 minimum entry level law-enforcement qualification and

10 training program requirements promulgated pursuant to this

11 article: Provided, That the provisions of this section do not

12 apply to persons hired by the Public Service Commission as

13 motor carrier inspectors and weight enforcement officers

14 before July 1, 2007.

15 (b) Except as provided in subsection (g) below, a person who is not certified, or certifiable in one of the manners 16 17 specified in subsections (c) through (e) below, may be 18 conditionally employed as a law-enforcement officer until 19 certified: Provided, That within ninety calendar days of the commencement of employment or the effective date of this 20 21 article if the person is already employed on the effective 22 date, he or she makes a written application to attend an 23 approved law-enforcement training academy. The person's 24 employer shall provide notice, in writing, of the ninety-day 25 deadline to file a written application to the academy within thirty calendar days of that person's commencement of 26 27 employment. The employer shall provide full disclosure as to 28 the consequences of failing to file a timely written applica-29 tion. The academy shall notify the applicant in writing of the receipt of the application and of the tentative date of the 30 applicant's enrollment. Any applicant who, as the result of 31 extenuating circumstances acceptable to his or her law-32enforcement official, is unable to attend the scheduled 33 training program to which he or she was admitted may reapply and shall be admitted to the next regularly sched-35 36 uled training program. An applicant who satisfactorily

completes the program shall, within thirty days of comple-37 tion, make written application to the Governor's committee 38 39 requesting certification as having met the minimum entry 40 level law-enforcement qualification and training program requirements. Upon determining that an applicant has met 41 the requirements for certification, the Governor's committee 42 shall forward to the applicant documentation of certifica-43 tion. An applicant who fails to complete the training pro-45 gram to which he or she is first admitted, or was admitted 46 upon reapplication, may not be certified by the Governor's 47 committee: Provided, however, That an applicant who has completed the minimum training required by the Governor's 48 committee may be certified as a law-enforcement officer, 49 50 notwithstanding the applicant's failure to complete addi-51 tional training hours required in the training program to 52 which he or she originally applied. (c) Any person who is employed as a law-enforcement 53 officer on the effective date of this article and is a graduate 54 of the West Virginia basic police training course, the West 55

approved law-enforcement training academy, is certifiable as having met the minimum entry level law-enforcement 58

Virginia State Police cadet training program, or other

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59 training program requirements and is exempt from the 60 requirement of attending a law-enforcement training 61 academy. To receive certification, the person shall make 62written application within ninety calendar days of the 63 effective date of this article to the Governor's committee requesting certification. The Governor's committee shall review the applicant's relevant scholastic records and, upon determining that the applicant has met the requirements for 66 67 certification, shall forward to the applicant documentation 68 of certification. 69 (d) Any person who is employed as a law-enforcement officer on the effective date of this article and is not a 70 graduate of the West Virginia basic police training course, 71 72the West Virginia State Police Cadet Training Program, or 73 other approved law-enforcement training academy, is certifiable as having met the minimum entry level lawenforcement training program requirements and is exempt from the requirement of attending a law-enforcement training academy if the person has been employed as a law-77 enforcement officer for a period of not less than five consecutive years immediately preceding the date of application for 7980 certification. To receive certification, the person shall make

written application within ninety calendar days following the effective date of this article to the Governor's committee 82 requesting certification. The application shall include 83 84 notarized statements as to the applicant's years of employ-85 ment as a law-enforcement officer. The Governor's committee shall review the application and, upon determining that the applicant has met the requirements for certification, 87 shall forward to the applicant documentation of certifica-89 tion. 90 (e) Any person who begins employment on or after the 91 effective date of this article as a law-enforcement officer is 92 certifiable as having met the minimum entry level lawenforcement training program requirements and is exempt 93 from attending a law-enforcement training academy if the person has satisfactorily completed a course of instruction in 95 law enforcement equivalent to or exceeding the minimum 96 applicable law-enforcement training curricula promulgated 97 by the Governor's committee. To receive certification, the 98 99 person shall make written application within ninety calendar 100 days following the commencement of employment to the 101 Governor's committee requesting certification. The applica-102 tion shall include a notarized statement of the applicant's

satisfactory completion of the course of instruction in law enforcement, a notarized transcript of the applicant's relevant scholastic records, and a notarized copy of the curriculum of the completed course of instruction. The Governor's committee shall review the application and, if it finds the applicant has met the requirements for certification shall forward to the applicant documentation of certification tion.

(f) Any person who is employed as a law-enforcement 111 officer on or after the effective date of this article and fails 113 to be certified shall be automatically terminated and no 114 further emoluments shall be paid to such officer by his or her employer. Any person terminated shall be entitled to reap-116 ply, as a private citizen, to the subcommittee for training and 117 certification, and upon being certified may again be employed as a law-enforcement officer in this state: Provided, 118 That if a person is terminated under this subsection because 119 an application was not timely filed to the academy, and the 121person's employer failed to provide notice or disclosure to 122 that person as set forth in subsection (b) of this section, the employer shall pay the full cost of attending the academy if the person's application to the subcommittee as a private 125 citizen is subsequently approved.

126 (g) Nothing in this article may be construed as prohibiting 127 any governing body, Civil Service Commission or chief 128 executive of any West Virginia law-enforcement agency from requiring their law-enforcement officers to meet qualifications and satisfactorily complete a course of law-enforcement instruction which exceeds the minimum entry level law-enforcement qualification and training curricula promulgated by the Governor's committee. (h) The Governor's committee, or its designee, may de-134 certify or reactivate a law-enforcement officer pursuant to the procedure contained in this article and legislative rules 136 promulgated by the Governor's committee. 137 138 (h) (i) The requirement of this section for qualification. training and certification of law-enforcement officers shall not be mandatory during the two years next succeeding the effective date of this article July 9, 1981 for the law-enforcement officers of a law-enforcement agency which employs a civil service system for its law-enforcement personnel, nor shall such provisions be mandatory during the five years next succeeding the effective date of this article July 9, 1981 for law-enforcement officers of a law-enforcement agency 147 which does not employ a civil service system for its law148 enforcement personnel: Provided, That such these requirements shall be are mandatory for all such law-enforcement 150 officers until their law-enforcement officials apply for their 151 exemption by submitting a written plan to the Governor's 152 committee which will reasonably assure compliance of all law-enforcement officers of their agencies within the applicable two or five-year period of exemption. 155 (i) (j) Any person aggrieved by a decision of the Governor's 156 committee made pursuant to this article may contest such the 157 decision in accordance with the provisions of article five, chapter twenty-nine-a of this code. 158 159 (i) (k) Any person terminated from employment for not filing an application to the law-enforcement training 160161 academy within ninety days after commencing employment as a law-enforcement officer may appeal the termination to the Governor's committee for reconsideration on an individ-164 ual basis.

165 (k) (l) Beginning July 1, 2002 until June 13, 2003, any
166 applicant who has been conditionally employed as a law167 enforcement officer who failed to submit a timely application
168 pursuant to the provisions of this section, may be condition169 ally employed as a law-enforcement officer and may resub-

170 mit an application pursuant to subsection (b) of this section 171 to an approved law-enforcement training academy. If the 172 applicant is accepted, the employer shall pay compensation to the employee for attendance at the law-enforcement 174 training academy at the rate provided in section eight of this article. 175 176 (m) Active certification as a law-enforcement officer is based upon employment with a West Virginia law enforce-177 178 ment agency or agencies. Whenever, after the effective date 179 of the amendments made to this section during the 2011 180 Regular Session of the Legislature, a law-enforcement officer ceases working in the capacity of a law-enforcement officer, 181 182 his or her certification shall become inactive. The certifica-183 tion shall remain inactive until the subcommittee authorizes reactivation of the officer's certification pursuant to the procedure set forth in subsection (n) of this section 186 (n) A person whose law-enforcement certification has become inactive pursuant to the provisions of this section 187 may make application to the subcommittee to have his or her 188 189 certification reactivated prior to accepting employment with a law-enforcement agency in this state. Any person who 190 makes application to the subcommittee for reactivation of his 191

or her certification, whether for employment purposes or otherwise, shall sign a waiver authorizing his or her previous 193 law-enforcement employer to release his or her personnel file 194 195 to the subcommittee which the subcommittee is to consider in determining whether the reactivation of his or her certifi-196 197 cation is appropriate. A copy of the information submitted to 198 the subcommittee shall be provided to the person seeking to be reactivated. Upon receipt of the application, the subcom-199 200 mittee is to notify the law-enforcement agency from which 201 the person was separated of the application to be reactivated 202 and the law-enforcement official, or his or her designee, shall provide the subcommittee with an affidavit of separation 203 stating the reason or reasons for the separation from employ-204205ment. A presumption shall be created that an officer is 206 eligible for reactivation if the affidavit of separation indicates that the separation from employment did not arise from 208 circumstances that would make the officer ineligible from being certified and the subcommittee may issue a temporary 209 reactivation certificate, subject to a final decision by the 210 211 subcommittee. After considering the information presented, the subcommittee, if acting as the designee of the Governor's 212 committee, shall, within thirty days from receipt of the 213

information, and in writing, make a finding as to whether the
person should have his or her certification reactivated.

Nothing in this section shall be construed as requiring the
rehiring of an officer by the law enforcement agency from
which the officer separated even though the subcommittee
authorizes his or her certification to be reactivated.

(o) A law-enforcement official, or appointing officer, or his
or her designee, is immune from civil liability for providing
to the subcommittee the information required or requested
in this section.